



PLANNING COMMISSION REGULAR MEETING  
WEDNESDAY, OCTOBER 14, 2020  
6:00 PM

153A Morton Lane, Appomattox, VA 24522  
[www.AppomattoxCountyVA.gov](http://www.AppomattoxCountyVA.gov)

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## Call to Order

### Determination of Quorum

### Approval of Minutes

1. [20-1733](#) **Minutes\_September 9, 2020 meeting**  
The minutes for the September 9, 2020 meeting of the Planning Commission are available for your review and consideration.  
Documents: [September 9 minutes.pdf](#)

### Public Hearing

2. [20-1734](#) **Public Hearing\_Zoning Ordinance Amendments Section 19.6-97.2 (2) Visual Impacts, Setbacks, and Buffering**  
A public hearing has been scheduled to receive comments on proposed amendments to the Zoning Ordinance concerning setbacks for Utility-Scale Solar Energy Farms. The proposed amendments would reduce the setback to all property lines from 500 feet to 100 feet as measured from the property lines external to the project. Additionally, the setback from creeks and streams would be reduced from 500 feet to 50 feet from the edge of water for any stream, creek, pond, lake or wetland.  
Documents: [Summary\\_PC10142020 Amend Setbacks.docx](#)
3. [20-1735](#) **Discussion-Zoning Ordinance Amendment, Section 19.6-97.2 (2) Visual Impacts, Setbacks and Buffering**  
A public hearing has been held and comments received, if any. Please consider the proposed amendments as presented.

### New Business

4. [20-1736](#) **Work Session-Zoning Ordinance Amendment Wedding/Special Events Venue**  
Mr. Benton Bowman has requested an amendment to the Zoning Ordinance to add the land use category "Wedding/Special Events Venue". A proposed definition and suggested zoning district classification amendments have been prepared for your consideration. If the Planning Commission concurs with adding the definition and land use, then a public hearing will need to be scheduled at an upcoming meeting.  
Documents: [Summary Wed SE Venue PC10142020.pdf](#)
5. [20-1737](#) **Work Session-Comprehensive Plan Review/Update**  
Per Code of Virginia §15.2-2230, at least every five (5) years, the comprehensive plan shall be reviewed by the Planning Commission to determine whether it is advisable to amend the plan. The current plan was adopted in 2016, thus needing to be reviewed in accordance with state code.  
Documents: [memo\\_comp\\_plan\\_review\\_2021.pdf](#)

### Adjournment

## MINUTES

### APPOMATTOX COUNTY PLANNING COMMISSION MEETING BOARD OF SUPERVISORS MEETING ROOM APPOMATTOX, VIRGINIA

Wednesday, September 9, 2020

Members Present: (Quorum)

George Almond (Chair)  
Earl Dickerson  
Annie Trent  
Sarah Blackwell  
Al Sears  
Steve Conner  
Joshua Mills

Members Absent:

Also Present:

Johnnie Roark, Director of Community Development

Mr. George Almond, Chairman called the meeting to order at 6:00 p.m.

Mr. Almond determined there was a quorum and circulated the attendance sheet.

#### **Review/Approval of Minutes**

Mr. Earl Dickerson motioned, with a second by Ms. Annie Trent, to approve the August 12, 2020 minutes. The motion carried unanimously.

#### **Public Hearing**

##### Amendment to the Zoning Ordinance-Abattoir

A citizen request (Mr. Robbie Lewis) has been received to add the land use category “Abattoir” to the Zoning Ordinance. The land use category is not defined at this time. The summary of changes is as follows:  
Text Amendment to Article 1, Administration §19.6-12 Definitions, to add a definition for “Abattoir”. The term is defined as “a building or structure where livestock is slaughtered and prepared for distribution to butcher shops or retail sales establishments such as grocery stores. A slaughterhouse is designed to accommodate the confinement and slaughtering of live animals and may include packing, treating, storage, or sale of the product on the premises.”

Text Amendment to Article VII, District Regulations, §19.6-67, A-1, Agricultural Zoning District, Subsection C, add “Abattoir” as a conditional use.

Mr. Almond opened the public hearing and asked if anyone would like to speak for or against the amendments.

Hearing none, Mr. Almond closed the public hearing.

Mr. Almond asked if any Commissioners had comments or questions. Mr. Conner and Mr. Dickerson spoke about the land use in comparison to other agricultural uses versus industrial uses. Mr. Al Sears asked staff to review the information in the packet detailing how the use is handled in other localities. Staff noted how Campbell, Amherst, Bedford, Prince Edward, and Charlotte Counties handle the use. Mr. Sears stated that it appears that our approach would be similar to the surrounding counties. A general discussion by the Planning Commissioners continued regarding the use in agricultural areas.

Mr. Dickerson motioned, with a second by Mr. Joshua Mills to recommend to the Board of Supervisors approval of the text amendments adding a definition for “Abattoir” and adding the land use to the A-1 zoning district as a conditional use as presented. The motion carried unanimously.

## **New Business**

### Work Session-Zoning Ordinance Amendment-Section 19.6-97.2 (2) Visual Impacts, Setbacks, and Buffering related to Utility-Scale Solar Energy Farms

At the August 17, 2020 meeting of the Board of Supervisors, the Board requested that the Planning Commission re-examine the setbacks for utility-scale solar energy farm projects. After adopting the new ordinance in June, 2020, concerns have been raised about the restrictive nature of the combination of the setback from the property lines and the setback from streams.

Staff provided an overview of the request from the Board of Supervisors. Staff noted that when the ordinance was originally developed, the setback discussion started at 75 feet from the property line with the Planning Commission having the ability to increase the setback to 100 feet in sensitive areas (near residential, cultural, historical or recreational areas). There was no limit on how close the arrays or equipment could be to a creek or stream. Mr. Roark continued stating that as the Planning Commissioner’s discussion progressed through last fall, the language was changed by the Commission to the current 500 feet from property lines and 500 feet from creeks/streams. The discussion revolved around three factors; 1) protecting adjoining property owners, especially residential dwellings, 2). visual impacts from adjoining roadways, and 3). environmental protections for creeks/streams.

Staff prepared a worksheet showing how several other localities have approached setbacks for utility-scale solar energy farms. The setback from property lines in the Appomattox County Zoning Ordinance is more than double that of most localities, most of the time it is three or four times greater. Mr. Roark noted that Powhatan County’s setback in the closest to Appomattox County’s setback. Staff did not find any other ordinance that specifically places a setback from streams/creeks in their ordinance, however, in discussions with other area planning staff, there does appear to be one or two counties with some form of setback from creeks/streams. Mr. Roark stated that a suggestion has been made to follow closely with the setback found in the DEQ regulations for biosolids. Mr. Roark finished by stating that when analyzing the setback issue, it becomes apparent that the nature these projects is to have multiple large parcels under contract. This creates a situation where the developer must meet the setback from many “interior” property lines as well as the “outer” property lines that serve as the project boundary. Throw in the setback from creeks/streams and some large parcels suddenly have a very limited amount of usable land.

The Planning Commission members held a general discussion regarding the information provided by staff. Members felt the need to make an adjustment and continued to discuss several options for alleviating this issue.

Mr. Sears motioned to advertise for public hearing to amend Section 19.6-97.2 (2) to reduce the setback from 500 feet from all property lines to 125 feet from the front property line, 50 feet from the sides, and 75 feet from the rear property line. The motion failed for lack of a second.

Ms. Blackwell motioned, with a second by Mr. Sears to advertise for public hearing to amend Section 19.6-97.2 (2) to reduce the setback from 500 feet from all property lines to a minimum of one hundred (100) feet, as measured from the property lines external to the project. Property lines internal to the project do not require a setback. The motion carried 6-1 (Conner dissenting).

The discussion then turned towards the setback requirement from creeks/streams. There was a brief general discussion about the DEQ standards for biosolids.

Mr. Conner motioned to advertise for public hearing to amend Section 19.6-97.2 (2) to reduce the setback from creeks/streams from 500 feet to 100 feet from the edge of the creek/stream. The motion failed for lack of a second.

Mr. Dickerson motioned with a second by Ms. Blackwell to advertise for public hearing to amend Section 19.6-97.2 (2) to reduce the setback from creeks/streams from 500 feet to 50 feet from the edge of water for any stream, creek, pond, lake, or wetland. The motion carried unanimously.

**Informational Items**

Mr. Roark noted that an additional zoning ordinance amendment may be coming up at the next meeting. Mr. Roark also noted that the Planning Commission would soon start to see information on the review of the Comprehensive Plan.

**Adjournment**

Having no further business, Mr. Almond asked for a motion to adjourn.

Mr. Mills motioned, with Mr. Dickerson seconding, that the meeting be adjourned. The motion carried unanimously. The meeting adjourned at 6:50 p.m.

Approved As Written,

\_\_\_\_\_  
George Almond, Chairman  
Appomattox County Planning Commission

Attest:

\_\_\_\_\_  
Johnnie Roark, Clerk  
Director of Community Development



**APPOMATTOX COUNTY  
COMMUNITY DEVELOPMENT DEPARTMENT**

P.O. Box 863, Appomattox, VA 24522 Phone: (434) 352-2637  
www.AppomattoxCountyVA.gov

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**SUMMARY OF PROPOSED AMENDMENT  
TO ZONING ORDINANCE**

**Date:** October 14, 2020

**Section:** AMENDMENT to Section 19.6-97.2 (2) Visual Impacts, Setbacks, and Buffering

**Origin of Request:**

Board of Supervisors

At the August 17, 2020 meeting of the Board of Supervisors, the Board requested that the Planning Commission re-examine the setbacks for utility-scale solar energy farm projects. After adopting the new ordinance in June, 2020, concerns have been raised about the restrictive nature of the combination of the setback from the property lines and the setback from streams.

The Planning Commission held a worksession on this amendment at its September 9, 2020 meeting. After much discussion and analyzing the setbacks for many localities throughout Virginia, the Planning Commission settled on a proposed amendment. The proposed amendment would reduce the setback from 500 feet to 100 feet as measured from the project's external property lines. Property lines interior to the project would not require a setback. Also, the Planning Commission proposed a reduced setback from creeks/streams. The proposed amendment would reduce the setback from 500 feet from any creek/stream to 50 feet from the edge of water for any creek, stream, pond, lake, or wetland.

**Public Hearings:**

Planning Commission- October 14, 2020

Board of Supervisors-TBD

**Proposed Amendment(s):** (changes highlighted, new language in *italics*, and current language to be changed shown with strikethrough)

**§19.6-97.3 Visual Impacts, Setbacks, and Buffering**

The petitioner shall demonstrate through project siting, and if necessary, through mitigation, that the solar project minimizes impacts to viewsheds from all residential areas, and any areas of scenic, historical, cultural or recreational significance. The following should be adhered to in placement, buffering and/or setback:

1. A vegetative buffer sufficient to mitigate the visual impact of the facility is required along all areas adjacent to public roadways. The buffer shall consist of a twenty (20) foot wide landscaped strip to include trees, shrubs and other vegetation considered native to the area. The landscaped strip may be located within the setback area and should run around or near the perimeter fence. Tree plantings in the buffer strip shall be a minimum of five (5) feet in height at the time of planting, no more than fifteen (15) feet between trees. Trees may be staggered. Existing trees and vegetation may be maintained within the buffer areas and may supplement and satisfy landscaping requirements. An alternative to tree plantings is to construct an earthen berm, minimum height of six (6) feet high. Berm must be stabilized with native grasses and/or plantings. The landscaped buffer must be maintained in good condition for the life of the project.
  
2. The solar panel arrays shall be set back ~~from each parcel boundary a minimum of five hundred (500) feet~~ *a minimum of one hundred (100) feet, as measured from the property lines external to the project. Property lines internal to the project do not require a setback.* All other structures or infrastructure shall meet the minimum setback for the underlying zoning district. Solar panel arrays shall be set back a minimum of ~~five hundred (500) feet from any stream or wetland area~~ *fifty (50) feet from the edge of water for any stream, creek, pond, lake, or wetland.* Existing wells shall be abandoned in accordance with current Virginia Department of Health regulations.
  
3. The solar panel array area shall be enclosed by a security fence. The fence shall not be less than six (6) feet in height and should be equipped with appropriate anticlimbing devices such as strands of barbed wire at the top. Fencing should be installed on the interior of the buffer area so that it is screened from adjacent property. The fence shall be maintained in good repair for the life of the project.



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**SUMMARY OF PROPOSED AMENDMENT  
TO ZONING ORDINANCE**

**Date:** October 14, 2020

**Section:** ADD to Section 19.6-12 Definition  
ADD to Section 19.6-67 Conditional Use in A-1, Agricultural  
ADD to Section 19.6-71, Conditional Use in V-1, Village Center  
ADD to Section 19.6-72, Permitted Use in B-1, General Commercial  
ADD to Section 19.6-72.1, Conditional Use in B-2, Limited Commercial  
ADD to Section 19.6-73, Permitted Use in M-1, Industrial  
ADD to Section 19.6-74, Permitted Use in IP, Planned Industrial

**Origin of Request:**

Citizen Request

Mr. Benton Bowman, 322 Mooreland Farm Lane, has requested to add the land use "Wedding Venue" to the Zoning Ordinance.

**Public Hearings:**

Planning Commission- TBD

Board of Supervisors-TBD

**Proposed Amendment(s):**

Recommended New Definition:

**Wedding/Special Events Venue-** A privately owned facility or site, either indoor or outdoor, where a celebration, ceremony, wedding, reception, corporate function, seasonal festival or other similar activity for the benefit of someone other than the property owner is held in exchange for compensation. These types of events or activities are periodic/non-recurring by nature. Included in, but not limited to, this use type would be music festivals, carnivals and fairs, and similar transient amusement and recreational activities not otherwise listed.

Staff recommends adding the land use category "Wedding/Special Events Venue" be added as a Conditional Use in A-1, V-1, and B-2 zoning districts, while adding the land use as a Permitted Use in the B-1, M-1, and IP zoning districts.



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**To: Planning Commission**

**From: Johnnie Roark  
Director of Community Development**

**RE: Comprehensive Plan Review/Update**

**Date: October 14, 2020**

Per Code of Virginia §15.2-2230, at least once every five (5) years, the comprehensive plan shall be reviewed by the local planning commission to determine whether it is advisable to amend the plan. Calendar year 2021 falls within this timeframe. Therefore, to complete your review by the end of next year, it is time to get started!

A comprehensive plan is a local government's guide to the community's physical, cultural, and economic development. A comprehensive plan is not meant to serve as land use regulation in and of itself. Instead, a comprehensive plan provides a rational basis for local land use decisions with a twenty-year vision for future decisions. Code of Virginia §15.2-2232 provides the legal basis for the comprehensive plans in Virginia. The plan should be general in nature, in that it shall designate the general or approximate location, character, and extent of features such as transportation improvements, growth areas, areas of historical and cultural significance and areas of probable future needs. The plan should promote the health, safety, morals, order, convenience, prosperity and general welfare of the inhabitants of the community.

The Appomattox County Comprehensive Plan's history dates back to the original edition adopted in 1985. The document was then known as the *Appomattox Community Improvement Plan*. The state legislation initiating the requirement for localities to adopt comprehensive development plans was adopted in the mid-1970's. However, as with many rural counties in Virginia, planning was not a major focus for the county until the mid-1980s. During that time, many diverse factors brought attention to the need to develop and implement plans to successfully guide the County and Towns through the coming years. The County and Towns shared a joint comprehensive Plan until the fall of 2015 when the Town of Appomattox developed a separate plan focused on their particular goals. The Town of Pamplin and Appomattox County continue to share in the joint comprehensive planning effort. The plan has been re-written on three occasions (1996, 2003, and 2016). Over the past decade, state legislation has added

requirements for enhanced transportation planning. These enhancements have improved the overall coordination between land use planning and vital infrastructure improvements mainly through the Smart Scale funding process.

The 2016 iteration of the comprehensive plan included a revised Future Land Use Map (FLUM) and made adjustments for future growth patterns based on the development of a public water system from the Concord area to the Town of Appomattox. A water system master plan was also included as a component of the Growth Management section. The availability of public water along the Route 460 corridor is seen as a major step forward, promoting future commercial development in the town and county. The FLUM has been tweaked several times over the years. The most recent tweak broadened the Rural Transition Areas (RTA) around the Primary Growth Areas (PGA). The most recent amendment (2020) to the comprehensive plan was to add language in the Growth Management section which provides guidance for the siting of Utility-Scale Solar Energy Farms.

Enclosed you will find the Goals and Objectives from the current plan and the FLUM with the accompanying descriptions of the land use areas. Staff would like to engage the Planning Commission in a conversation about these two aspects of the current plan. It may be helpful to establish a committee of two planning commissioner's to review and possibly offer changes to the goals and objectives portion. A detailed discussion regarding the FLUM will be ongoing for the next several months. Staff would like to concentrate on fine tuning the PGA and taking a closer look at the areas designated for commercial growth. Keep in mind, the comprehensive plan is supposed to be a guide for the next twenty (20) years. The current planning horizon for this document is 2040.

Also, staff would like to discuss a timeline for this review, and other opportunities for updates as this process moves through the next 12-15 months. If you have any suggestions for this review/update, please be prepared to discuss them at this time.

Code of Virginia  
Title 15.2. Counties, Cities and Towns  
Chapter 22. Planning, Subdivision of Land and Zoning

**§ 15.2-2230. Plan to be reviewed at least once every five years.**

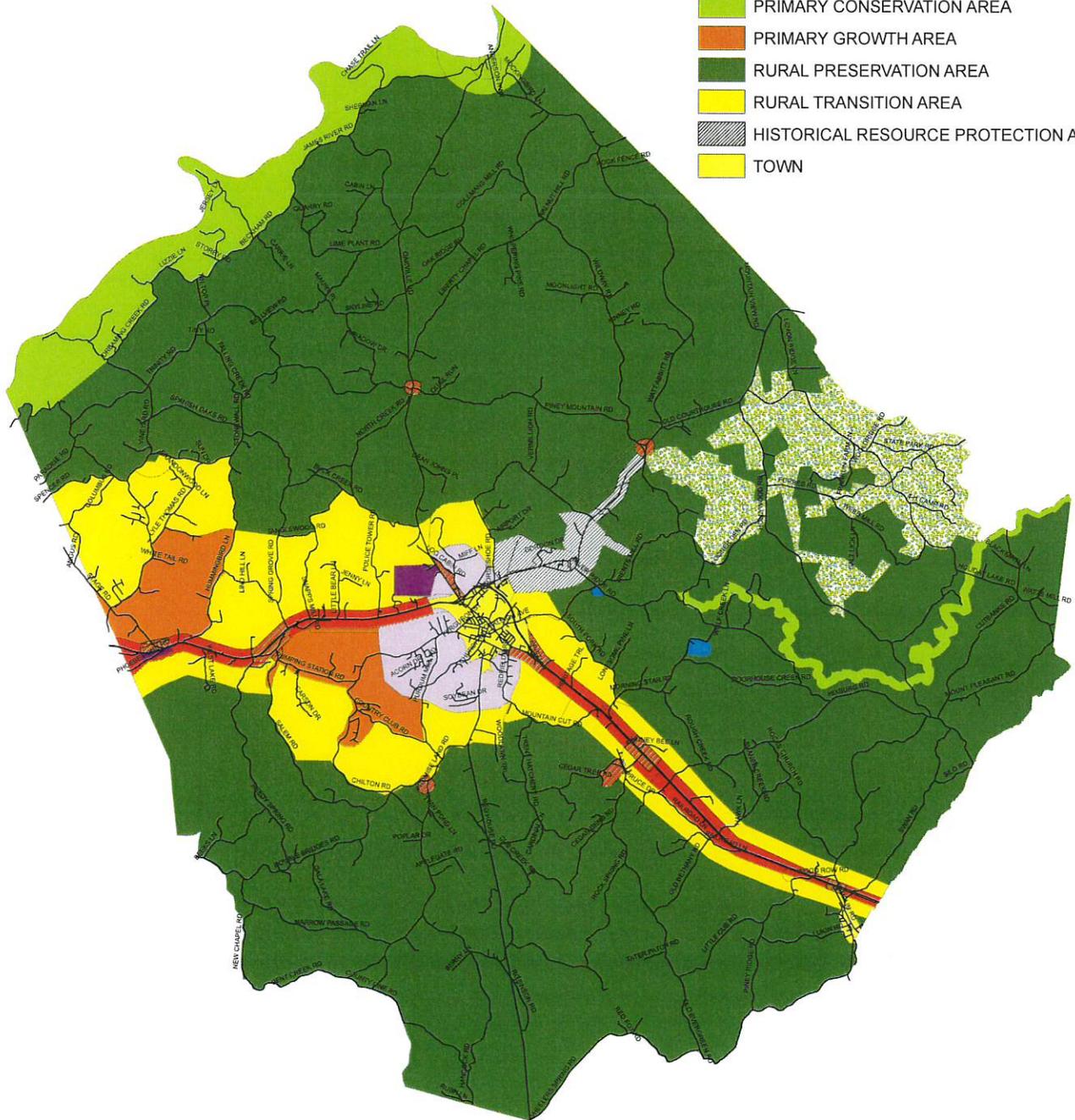
At least once every five years the comprehensive plan shall be reviewed by the local planning commission to determine whether it is advisable to amend the plan.

Code 1950, § 15-964.8; 1962, c. 407, § 15.1-454; 1975, c. 641; 1997, c. 587.

# Appomattox County Future Land Use Map

## Land Use

-  NEIGHBORHOOD COMMERCIAL
-  COMMERCIAL
-  INDUSTRIAL
-  INSTITUTIONAL
-  SUBURBAN GROWTH AREA
-  STATE FOREST PROTECTION AREA
-  PRIMARY CONSERVATION AREA
-  PRIMARY GROWTH AREA
-  RURAL PRESERVATION AREA
-  RURAL TRANSITION AREA
-  HISTORICAL RESOURCE PROTECTION AREA
-  TOWN



- There will be decreased federal and state revenues available to support local government programs. Unfunded federal and state mandates will continue and likely will increase.
- In certain areas, new or expanded public utilities will be needed to address and/or facilitate economic development.
- The transportation network in the county, including public transportation systems, will remain virtually unchanged due to limited funding.
- The citizens of the county will continue to place high priority on maintaining the rural nature of the community while desiring new service oriented development.

The land use categories and definitions are:

- **Primary Conservation Area:** These areas represent lands of significant natural beauty and characteristics that make them essential for open space preservation. Typically, these areas are near or along rivers or streams or vast open spaces. Some sporadic housing exists and should be limited in the future.
- **Rural Preservation Area:** These areas encompass land with special natural characteristics that make their preservation in open space particularly important to the county's environmental health. These areas include active and passive farmland, stream or river areas, steep slopes, trails, forestland or other passive recreational areas. Housing density should not exceed 1 unit per 5 acres. This area encompasses the majority of land area in the county.
- **Institution:** These areas include lands use for religious or other non-profit entities within the county. Examples include churches, public cemeteries, private schools, club and organizations, and college/universities.
- **Industry:** This land use is intended for a mixture of light and heavy manufacturing, research and development, and office parks. The intent is to have more of the intensive industrial activity in this area. Examples of this exact mixture would be based on the permitted uses listed in the zoning ordinance.
- **Commercial:** These areas contain retail, personal services, entertainment, and restaurant uses that draw customers from the various regions of the county and beyond. This land use typically contains clusters of businesses, shopping centers and is traditionally located near major intersections.
- **Rural Transition Area:** These areas are dominated by single-family housing at a density of 1 unit per 1 acre. The land use in this area is also interspersed with low impact public or institutional uses such as private parks/recreation, country clubs, or open space and agricultural uses that are in decline.

- **Primary Growth Area:** These areas are characterized by small lot single-family housing at a density of 2 or less units per acre. This land use is typically interspersed with agriculture, private recreational facilities, country clubs, swimming areas/clubs or open space. This area has the utmost development potential.
- **Suburban Growth Area:** These areas are dominated by existing single-family housing at a density of duplexes, townhomes, or multi-family development at a density of 4 or more units per acre. This area is substantially developed, however it has room for in-fill and/or redevelopment. It is characterized by its proximity to the Town Center and its ability to support public utilities. The land use is typically interspersed with a mixture of housing, recreational facilities, churches, and moderate commercial activity. These areas have a great deal of potential for redevelopment.
- **Neighborhood Commercial:** Lots of parcels containing small-scale retail or offices, professional services, convenience retail, and shopfront retail that serves a market at a neighborhood scale. Development is intended to be pedestrian-oriented and compatible with the scale of surrounding residential areas. Parking areas should be restricted, since their appearance is generally out of character with the surrounding residential development and the desired orientation of the uses. Typically, but not necessarily, found at intersections with major roadways. Residential living units may only be allowed as upper floor uses.
- **Historical Resource Protection Area:** This area represents lands within and adjacent to the National Park at the Appomattox Courthouse site. These lands have a national significance for which the value is immeasurable and should be protected against all development encroachment. Any new development should be coordinated with the National Park Service.
- **State Forest Protection Area:** This area is designated as a protection area due to its natural and environmental importance to the community. These forestlands have been accumulated by the Commonwealth of Virginia and should be preserved from intense development. Sporadic housing, agriculture, silviculture, and natural recreational amenities are typical in this area.

Growth Management

<b>GROWTH MANAGEMENT (GM) GOAL: MAINTAIN AND PROTECT THE RURAL AND HISTORICAL NATURE OF THE COUNTY WHILE SIMULTANEOUSLY ENCOURAGING CONTROLLED DEVELOPMENT IN SPECIFIED AREAS.</b>	
GM Objective 1	Identify, preserve, and protect existing prime agricultural lands and areas of historical significance.
GM Objective 2	Delineate existing long-term productive farm land and preserve it from development through innovative zoning controls.
GM Objective 3	Promote preservation of historic areas through land use and development controls.
GM Objective 4	Develop and adopt design criteria for buildings, signage guidelines, and site development standards in or around historic areas.
GM Objective 5	Consider administrative re-zoning of additional properties to the Historic Zoning District (H-1).
GM Objective 6	Encourage preservation of historic structures by assisting property owners in adding their buildings to the National Historic Registry and by promoting grant programs to fund historic preservation.
GM Objective 7	Encourage preservation of the lands encompassing and surrounding the Appomattox-Buckingham State Forest and along the James and Appomattox Rivers.
GM Objective 8	Consider adopting a forest preservation overlay district and watershed preservation district to place tighter controls on development in these areas.
GM Objective 9	Encourage development projects that demonstrate efforts to blend into their surroundings, i.e., preserving existing timber, use of forested buffers, wetlands replacement, and innovative design criteria.
GM Objective 10	Balance population growth with the county’s ability to provide public services.
GM Objective 11	Quantify the need level of public services and a time frame for their creation/expansion.
GM Objective 12	Develop and maintain a comprehensive capital improvements plan that includes 25 year projections for all county services.

**GROWTH MANAGEMENT (GM) GOAL: MAINTAIN AND PROTECT THE RURAL AND HISTORICAL NATURE OF THE COUNTY WHILE SIMULTANEOUSLY ENCOURAGING CONTROLLED DEVELOPMENT IN SPECIFIED AREAS.**

GM Objective 13	Develop guidelines for requiring developers to conduct impact studies for projects that will increase the burden on county services, utilities, and roads.
GM Objective 14	Consider the use of density-based zoning controls.
GM Objective 15	Identify and implement a scheme to require re-zoning of land to be subdivided if the density of new residences exceeds certain levels.
GM Objective 16	Refine the Planned Unit Development (PUD) provisions of the zoning ordinance to allow for off-site development trade-offs to serve the proposed PUD. Encourage developers to make use of the PUD provisions.
GM Objective 17	Encourage the use of proffers by zoning applicants to account for services impact of the proposed development.
GM Objective 18	Upon adoption of a capital improvements plan, institute guidelines for cash proffers for developers of residential, commercial, and industrial properties.
GM Objective 19	Develop other proffer guidelines to encourage the donation of open space for public facilities and/or cost-sharing of public utility improvements.
GM Objective 20	Promote land development controls and site development standards that preserve existing rural areas by focusing development in population centers.
GM Objective 21	Designate the following areas as town centers, village centers, or growth corridors: Town of Appomattox, Town of Pamplin, Bent Creek, Oakville, Stonewall, Vera, Hixburg, Evergreen, Chap, Promise Land, Spout Spring, Concord, and Red House Road.
GM Objective 22	Clearly identify the boundaries of these areas and criteria for their expansion or reduction.
GM Objective 23	Develop land use plans for each town center, village center, and growth corridor that are tailored to the individual character of these areas.

**GROWTH MANAGEMENT (GM) GOAL: MAINTAIN AND PROTECT THE RURAL AND HISTORICAL NATURE OF THE COUNTY WHILE SIMULTANEOUSLY ENCOURAGING CONTROLLED DEVELOPMENT IN SPECIFIED AREAS.**

GM Objective 24	Designate and clearly identify the boundaries of the following areas as commerce corridors: Richmond Highway (US 460 West - Town limits to Campbell County Line; and US 460 East - Town limits to Prince Edward County line).
GM Objective 25	Develop land use plans and site development standards for each commerce corridor that are tailored to the individual character of these areas.
GM Objective 26	Develop and implement marketing plans for each commerce corridor, and identify/enumerate the types of businesses/industries preferred.
GM Objective 27	Consider administrative re-zoning as a tool to encourage commercial and industrial growth.
GM Objective 28	Plan future water, sewer, gas, and fiber optic line connections to town centers, village centers, growth corridors, and commerce corridors as the highest priorities.
GM Objective 29	Place limitations on strip development within growth areas to ensure that markets for certain businesses are not saturated. Seek to restrict or eliminate strip development outside of growth areas.
GM Objective 30	Conduct a comprehensive revision of the county's land use ordinances.
GM Objective 31	Conduct a comprehensive revision of the county Zoning Map including administrative re-zoning.
GM Objective 32	Develop new zoning districts and overlay districts to further the goals of the Comprehensive Plan.
GM Objective 33	Adopt a fee schedule that is comparable to other Central Virginia counties of similar size and character.
GM Objective 34	Provide greater flexibility but tighter controls on the subdivision of land along private roads and rights-of-way.
GM Objective 35	Tighten controls on the family exemption to the subdivision ordinance to discourage sale of such parcels to non-family members.
GM Objective 36	Require sub-dividers of land to obtain land disturbance permits prior to receiving plat approvals.
GM Objective 37	Improve the process of converting agricultural or forestal lands to building lots by establishing a mechanism to coordinate local erosion and sediment control enforcement with state erosion and sediment control programs for agricultural and forestal activities.

**GROWTH MANAGEMENT (GM) GOAL: MAINTAIN AND PROTECT THE RURAL AND HISTORICAL NATURE OF THE COUNTY WHILE SIMULTANEOUSLY ENCOURAGING CONTROLLED DEVELOPMENT IN SPECIFIED AREAS.**

GM Objective 38	If population growth exceeds the current rate and growth becomes an issue of concern, the county should consider developing and adopting a Rural Residential zoning district that incorporates low-density development and does not permit agricultural activities as a by-right use. Utilize this district as a buffer between agricultural and developed or developing properties.
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## Transportation

**TRANSPORTATION GOAL 1: ENHANCE THE QUALITY, SAFETY, AND APPEARANCE OF THE COUNTY'S PRIMARY AND SECONDARY ROADS.**

**TRANSPORTATION GOAL 2: DEVELOP ALTERNATIVE TRANSPORTATION METHODS TO BETTER SERVE COUNTY RESIDENTS AND VISITORS TO THE COUNTY'S ATTRACTIONS.**

**TRANSPORTATION GOAL 3: DEVELOP AND IMPROVE NON-PASSENGER TRANSPORTATION SERVICES IN THE COUNTY.**

Transportation Objective 1	Seek alternative funding sources to upgrade the quality of the county's roads.
Transportation Objective 2	With the assistance of VDOT, direct the Road Viewing Committee to create a prioritized list of unpaved state roads to schedule for pavement upgrades. The Committee's recommendations do not have to be limited to present traffic counts, and can take into consideration factors such as service to growth areas and reducing traffic on other paved roads.
Transportation Objective 3	Develop a system in conjunction with VDOT and private landowners to identify and prioritize private roads for future upgrades.
Transportation Objective 4	Develop design criteria for residential, commercial, and industrial development access to public roads.
Transportation Objective 5	Implement recommendations of the Route 460 Corridor Management Study as it relates to crossovers and safety improvements.
Transportation Objective 6	Encourage, and in some cases, mandate the use of frontage roads or reservation of road easements along commercial and industrial developments.
Transportation Objective 7	Identify areas where traffic accumulates at moderate to high volumes and prioritize them for improvements and upgrades.
Transportation Objective 8	Evaluate the benefits/negatives of design standards for private road subdivisions.
Transportation Objective 9	Improve the safety of the county's roads for both vehicles and pedestrians.
Transportation Objective 10	Identify areas, particularly in and around the towns and in areas designated as rural villages, where sidewalks are needed to enhance pedestrian safety.

**TRANSPORTATION GOAL 1: ENHANCE THE QUALITY, SAFETY, AND APPEARANCE OF THE COUNTY'S PRIMARY AND SECONDARY ROADS.**

**TRANSPORTATION GOAL 2: DEVELOP ALTERNATIVE TRANSPORTATION METHODS TO BETTER SERVE COUNTY RESIDENTS AND VISITORS TO THE COUNTY'S ATTRACTIONS.**

**TRANSPORTATION GOAL 3: DEVELOP AND IMPROVE NON-PASSENGER TRANSPORTATION SERVICES IN THE COUNTY.**

Transportation Objective 11	Enhance the appearance of the county's roads, particularly in historic preservation areas and primary routes.
Transportation Objective 12	Improve the appearance of the Richmond Highway corridor as the county's main traffic artery.
Transportation Objective 13	Consider implementing a greenway along the corridor between Richmond Highway and the Norfolk Southern railway. Utilize the greenway as a bike or hiking route, or other aesthetically pleasing use.
Transportation Objective 14	Improve the appearance of the Old Courthouse Road (Rt. 24) corridor through new design guidelines.
Transportation Objective 15	Work with VDOT and the National Park Service to integrate walking trails and greenways into the areas surrounding the Appomattox Courthouse National Historical Park. Continue progress made through the county Greenways Master Plan.
Transportation Objective 16	Provide additional support for expansion of the Appomattox Heritage and Recreation Trail.
Transportation Objective 17	Seek ways to improve the availability and quality of public transit in Appomattox County.
Transportation Objective 18	Assist in the development, or in the case of the Prince Edward Rural Transit, the continuation, of transportation services for the elderly, handicapped, or other transportation-disadvantaged citizens.
Transportation Objective 19	Plan for future primary road upgrades and construction.
Transportation Objective 20	Monitor Federal and state studies of the proposed TransAmerica corridor.
Transportation Objective 21	Study ways to integrate trucking freight services with available rail and air freight services in the county and surrounding jurisdictions.
Transportation Objective 22	Market the county to business and industrial interests as a transportation hub.
Transportation Objective 23	Develop a business plan to promote Appomattox County as an integral part of the region's freight transportation system.

**TRANSPORTATION GOAL 1: ENHANCE THE QUALITY, SAFETY, AND APPEARANCE OF THE COUNTY'S PRIMARY AND SECONDARY ROADS.**

**TRANSPORTATION GOAL 2: DEVELOP ALTERNATIVE TRANSPORTATION METHODS TO BETTER SERVE COUNTY RESIDENTS AND VISITORS TO THE COUNTY'S ATTRACTIONS.**

**TRANSPORTATION GOAL 3: DEVELOP AND IMPROVE NON-PASSENGER TRANSPORTATION SERVICES IN THE COUNTY.**

Transportation Objective 24	Attract a centralized freight terminal with an integrated rail stop.
Transportation Objective 25	Enhance the County's support for Lynchburg Regional Airport and encourage local usage.

## Housing

<b>HOUSING GOAL: PROVIDE SAFE, CLEAN AND AFFORDABLE HOUSING OPPORTUNITIES FOR ALL CITIZENS REGARDLESS OF RACE, RELIGION, SEX, OR NATIONAL ORIGIN.</b>	
Housing Objective 1	Preserve the existing housing stock to prevent further deterioration of the history and culture of Appomattox as well as to ensure the safety and availability of older units for affordable housing purposes.
Housing Objective 2	Promote the upkeep of existing residential properties to provide a safe and attractive environment for all county residents.
Housing Objective 3	Continue to contract with Lyn-CAG for operation of the county's Indoor Plumbing/Rehabilitation Program to assist with housing upgrades or replacements for those low- to moderate-income (LMI) residents who do not currently have full and complete indoor plumbing.
Housing Objective 4	Promote the Winterization Program, operated by the Central Virginia Area Agency on Aging, as a means of increasing the safety and heating efficiency of qualifying residences.
Housing Objective 5	Work with the Virginia Department of Housing and Community Development (DHCD) to identify and prioritize areas of the county that contain concentrated clusters of substandard housing, and then develop a Community Development Block Grant (CDBG) submission schedule to seek funding to repair or replace these structures.
Housing Objective 6	Promote continued agency interaction to insure that all county residents living in substandard housing conditions are provided with assistance as funds permit. Assistance may include, but not be limited to, housing repairs, housing replacements, and educational courses on such topics as financial management and home repair.
Housing Objective 7	Promote the utilization of non-profit community service agencies and churches to assist eligible homeowners with cleanup and minor repair activities including, but not limited to leaf raking, grass mowing, and painting.
Housing Objective 8	Promote the preservation of historic residences through various preservation and development measures.
Housing Objective 9	Assist, as possible, those property owners who desire to add their residences to the National Historic Registry and/or who desire to obtain grants or low-interest loans to finance renovation/restoration of their properties.
Housing Objective 10	Keep abreast of and promote grant programs tailored to fund historic preservation efforts and make this information known to the public.

<b>HOUSING GOAL: PROVIDE SAFE, CLEAN AND AFFORDABLE HOUSING OPPORTUNITIES FOR ALL CITIZENS REGARDLESS OF RACE, RELIGION, SEX, OR NATIONAL ORIGIN.</b>	
Housing Objective 11	Create additional affordable housing opportunities for county residents through private, public and non-profit avenues while ensuring that any resulting residential growth and development is orderly and balanced with the county's abilities to provide services.
Housing Objective 12	Continue to support policies that recognize the need for diverse housing opportunities for all people, but especially for low-income and elderly citizens.
Housing Objective 13	Continue to provide adequate opportunities for the placement of manufactured housing on permanent foundations, where appropriate, on property throughout the county.
Housing Objective 14	Promote the use of Habitat for Humanity and other non-profit groups to repair and/or replace substandard housing units in the county.
Housing Objective 15	Promote the construction of additional elderly housing opportunities in the county. Of particular need is a retirement community with housing units that offer different levels of assisted care from totally independent living to nursing home care.
Housing Objective 16	Promote the adaptive reuse of old buildings, including public facilities, into housing units to provide additional housing options while maintaining the historic character of the community.
Housing Objective 17	Allow and promote the renovation of upper floors of downtown businesses to provide additional housing opportunities and to increase the tax base.
Housing Objective 18	Promote the use of cost-effective energy efficient designs and equipment for both new construction and renovations in order to keep residential energy costs low and to preserve natural resources. However, refrain from establishing "Green Building" regulations that could ultimately add considerable expense to construction projects.
Housing Objective 19	Refine land use and other governmental controls and policies that promote an orderly pattern of residential growth and development.
Housing Objective 20	Pursue new Zoning and Subdivision Ordinances that promote growth and development centered on town centers and commercial corridors to minimize both land use and the cost of providing services.
Housing Objective 21	Ensure, where feasible, that the location of new roadways and other major public facilities enhance rather than destroy existing neighborhoods.

## Natural Environment

NATURAL ENVIRONMENT (NE) GOAL: MAINTAIN AND ENHANCE A HEALTHFUL NATURAL ENVIRONMENT THAT BOTH PRESERVES THE NATURAL BEAUTY AND PROTECTS THE ECOLOGY OF APPOMATTOX COUNTY.	
NE Objective 1	Maintain and enhance water and air resources.
NE Objective 2	Protect current and potential future multi-purpose water resource sites.
NE Objective 3	Develop land use controls that discourage concentrated development in areas in or adjacent to existing or potential groundwater impoundments without substantial provision for water and sewer alternatives.
NE Objective 4	Work with appropriate agencies and the public to insure that agricultural, forestry (including timbering), and mining activities are conducted according to Best Management Practices to minimize sedimentation in streams.
NE Objective 5	Work with the appropriate agencies and the public to encourage resource conservation along major rivers and streams.
NE Objective 6	Encourage the use of water-conserving devices in homes, businesses and industry.
NE Objective 7	Protect groundwater supplies from the hazards of failing septic systems.
NE Objective 8	Work with the Appomattox County Health Department to identify properties with failing septic systems.
NE Objective 9	Seek funding through the Community Development Block Grant Program, Indoor Plumbing/Rehabilitation Program, or other grant and/or loan sources, to correct septic deficiencies suffered by low- to moderate-income households and expand the availability of public sewerage.
NE Objective 10	Develop land use controls that, absent public water and sewer, discourage concentrated development in areas experiencing or likely to experience high levels of septic failures.
NE Objective 11	Minimize risks to personal safety and property from natural hazards as well as protect environmentally sensitive and/or scenic areas of the county.
NE Objective 12	Protect environmentally sensitive areas from development

**NATURAL ENVIRONMENT (NET GOAL) MAINTAIN AND ENHANCE A HEALTHY NATURAL ENVIRONMENT THAT BOTH PRESERVES THE NATURAL BEAUTY AND PROTECTS THE ECOLOGY OF APPROXIMATELY 60% OF THE COUNTY.**

NE Objective 13	Develop land use controls that discourage development in floodplains, wetlands, areas of excessive slopes, and other such areas. Only allow development in these areas if Best Management Practices are employed.
NE Objective 14	Encourage, where appropriate, the return of floodplains to the natural state or to uses which will not increase flood levels or pose other danger to life or property.
NE Objective 15	Prohibit land uses that have significant adverse environmental impacts.
NE Objective 16	Consider developing a wetlands and/or conservation bank program where developers may reserve properties for conservation purposes in exchange for credit to develop in other environmentally sensitive areas.
NE Objective 17	Enhance and ensure the continuation of viable wildlife and vegetative resources.
NE Objective 18	Develop land use controls that discourage development in areas of good habitat for game animals.
NE Objective 19	Identify and prioritize scenic areas of the county and consider developing regulations to protect view sheds of natural and historical features.
NE Objective 20	Continue to educate the public about the benefits of recycling.
NE Objective 21	Continue to educate the public on the negative impacts of littering, particularly around dumpster sites.
NE Objective 22	Refine and improve enforcement of abandoned vehicles ordinance.
NE Objective 23	Encourage the use of semi-pervious and pervious surfaces in proposed developments.
NE Objective 24	Encourage a minimum 100-foot setback from all rivers, creeks, streams, and surface impoundments for development related land disturbing activities. In areas of steep slopes (20% or greater) encourage a greater setback.

## Historic Preservation

<b>HISTORIC PRESERVATION (HP) GOAL: MAINTAIN AND PROTECT APPOMATTOX COUNTY AS A RURAL COMMUNITY THAT FOCUSES ON ITS IMPORTANT POSITION IN AMERICAN HISTORY.</b>	
HP Objective 1	Identify, preserve, and protect existing areas of historical significance.
HP Objective 2	Promote preservation of historic areas through land use and development controls.
HP Objective 3	Identify historically significant areas of the county, particularly within the towns.
HP Objective 4	Work closely with the National Park Service to ensure that all land germane to the April 1865 surrender of the Southern army is duly protected from development, but not at the cost of tax revenue lost as a result of additional land being expunged from the county's tax rolls.
HP Objective 5	Encourage the preservation of historic structures throughout the county for the enjoyment of residents for years to come.
HP Objective 6	Assist as possible those property owners who desire to add their buildings to the National Historic Registry.
HP Objective 7	Keep abreast of and promote grant programs tailored to fund historic preservation efforts.
HP Objective 8	Work with the Appomattox County Historical Society to find a suitable new location for the Historical Museum in order to safeguard the museum's valuable collection.
HP Objective 9	Promote membership in the Appomattox County Historical Society and the 1865 Foundation as means of preserving the county's heritage.
HP Objective 10	Promote land development controls and site development standards that preserve existing rural areas by focusing development in historic population centers.
HP Objective 11	Develop land use plans for each town center, village center, and growth corridor that are tailored to the individual historic and cultural character of these areas.
HP Objective 12	Consider creation of Historic Overlay District along Route 24 (Old Courthouse Road).

## Economic Development

ECONOMIC DEVELOPMENT (ED) GOAL: ATTAIN AN ENVIRONMENTALLY SOUND, DIVERSIFIED, AND STABLE ECONOMY WHICH IMPROVES THE QUALITY OF LIFE AND LESSENS THE TAX BURDEN OF COUNTY RESIDENTS AND BUSINESSES.	
ED Objective 1	Seek a more diversified employment base that respects and maintains the rural heritage of Appomattox County.
ED Objective 2	Identify specific industry groups to target with marketing efforts.
ED Objective 3	Investigate product and industry life cycles and avoid marketing to fading industries.
ED Objective 4	Continue to partner with the Lynchburg Regional Business Alliance and the Virginia Economic Development Partnership (VEDP) to market Appomattox County to the world.
ED Objective 5	Incentivize the county to build a more attractive employer base.
ED Objective 6	Develop a county Public Service Authority that would be responsible for insuring adequate capacities of water and wastewater for industrial, as well as residential and commercial, use.
ED Objective 7	Enhance digital communications services throughout the county.
ED Objective 8	Improve the county's economic development presence on the Internet.
ED Objective 9	Stress quality of life issues when developing marketing materials.
ED Objective 10	Cooperate with garden clubs and other community groups and interested individuals to perform beautification projects such as flower gardens and parklet areas to enhance the visual beauty of the area.
ED Objective 11	Team with Centra Health to obtain additional medical options for Appomattox.
ED Objective 12	Target industrial and commercial land within the designated growth areas of the county.
ED Objective 13	Improve the educational and job skill qualifications of residents in order to provide more marketable employees.
ED Objective 14	Assess the current career training programs offered through Appomattox County High School, Central Virginia Community College, and Southside Community College.
ED Objective 15	Investigate training methods and opportunities currently used by business and industry in Appomattox.

**ECONOMIC DEVELOPMENT (ED) GOALS AND OBJECTIVES THAT PROMOTE A RURAL ENVIRONMENT THAT IS SOUND, DIVERSIFIED, AND STABLE, ECONOMY WHICH IMPROVES THE QUALITY OF LIFE AND LESSENS THE TAX BURDEN OF RURAL FAMILIES AND BUSINESSES.**

ED Objective 16	Partner with Central Virginia Community College, Southside Community College, and other pertinent parties to establish a workforce education center in Appomattox.
ED Objective 17	Promote economic development activities that are compatible to the rural environment.
ED Objective 18	Develop land use measures that protect such vital areas as the Appomattox Court House National Historical Park, the Appomattox-Buckingham State Forest, wetlands, floodplains and other historical, cultural, or natural features.
ED Objective 19	Develop land control measures that will allow industrial growth within the county while maintaining adequate separation and buffering of incompatible uses.
ED Objective 20	Continue to refine the Development Review Process to insure that development is adequately controlled, but not at the expense of creating undue bureaucracy.
ED Objective 21	Advocate a "right to farm" policy and educate the public concerning the contributions of agriculture and forestry to the economy and quality of life in Appomattox.
ED Objective 22	Become more aware of, and responsive to, the needs of existing businesses.
ED Objective 23	Explore and promote activities that focus on the importance of business retention.
ED Objective 24	Celebrate Existing Business Week each May with activities that are appropriate for recognizing the valuable contributions made by the county's current employers.
ED Objective 25	Provide existing businesses with information on funding sources, workforce training, manufacturing streamlining, recycling, government services, and other pertinent topics as necessary.
ED Objective 26	Promote the rich history and natural beauty of Appomattox County as a means of enhancing quality of life in the region.
ED Objective 27	Promote historical, cultural and natural features of the county to increase local tourism revenue.
ED Objective 28	Enhance communications with Appomattox Court House National Historical Park and encourage joint marketing of the county's richest historical site.
ED Objective 29	Promote the rural atmosphere, history, and convenience of Appomattox County to the motion picture industry.